Background² I.

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On August 28, 2023, Plaintiff United States of America ("Plaintiff") initiated this action with the filing of a complaint to enforce the provisions of Title VIII of the Civil Rights Act of 1968, as amended, 42 U.S.C. §§ 3601, et. seq. (the "Fair Housing Act" or "FHA") on behalf of Angela McGinnis ("McGinnis") against Defendants. (Doc. 1). Plaintiff alleges that Defendants – in their respective capacities as apartment building owner and rental managers – subjected McGinnis to discrimination on the basis of sex, including unwelcome sexual harassment that was severe or pervasive. (*Id.*).

The Court set an initial scheduling conference for November 20, 2023. (Doc. 3). On October 26, 2023, Plaintiff filed an ex parte application to continue the scheduling conference as Plaintiff had yet to effectuate service of the complaint. (Doc. 5). Counsel for Plaintiff declared he had contacted Defendant Salazar Jr. by telephone and Defendant Salazar Jr. indicated that he wanted time to obtain counsel. (*Id.*, Declaration of Roshni Shikari at ¶ 3). On December 15, 2023, Plaintiff filed executed proofs of service of summons and complaint as to Defendants Salazar Jr. and Salazar Sr., and on February 9, 2024, Plaintiff filed an executed proof of service of summons and complaint as to Defendant Covarrubias. (Docs. 9-10, 13).

On March 6, 2024, the undersigned noted Defendants had failed to timely respond to the complaint and ordered Plaintiff to apply for entry of default as to all Defendants and to serve a copy of the Court's order on Defendants. (Doc. 14) (citing Fed. R. Civ. P. 12(a)(1)(A)). On March 11, 2024, Plaintiff filed a status report to apprise the Court of recent communications between its counsel and Defendants. (Doc. 16). Counsel for Plaintiff represented that she had spoken with Defendant Salazar Jr. by telephone several times and all parties held a teleconference on March 4, 2024, during which Plaintiff explained to Defendants that they were in default and Defendant Covarrubias asserted he intended to obtain counsel but needed 90 days to do so. (*Id.* at 2). Further,

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² The undersigned incorporates by reference the background section of the Court's August 19, 2024, findings and recommendations, which more comprehensively details Plaintiff's allegations and this action's procedural history. See (Doc. 32 at 2-7); (Doc. 35) (order adopting in relevant part findings and recommendations).

Defendants reportedly informed Plaintiff's counsel that they would file with the Court a request for more time or a stay to obtain counsel and respond to the complaint. (*Id.*). The next day, Plaintiff filed a request for entry of default as to all Defendants. (Doc. 19). On March 13, 2024, the Clerk of the Court entered defaults against all Defendants. (Docs. 20-22). On April 12, 2024, Plaintiff filed an unopposed motion for default judgment against Defendants. (Doc. 24).

The Court convened for hearing on Plaintiff's motion on May 22, 2024. (Docs. 25-26). Counsel Roshni Shikari and Robert Fuentes appeared on behalf of Plaintiff via videoconference. (Doc. 25). Defendants appeared in-person and pro se (marking their first appearance in this action). (*Id.*). Anna Covarrubias, a relative of Defendant Covarrubias, also attended the hearing and appeared to assist Defendants with English-to-Spanish interpretation. (*Id.*). Defendants confirmed their addresses and were advised by the Court of the procedural posture of the case including the entries of default against them. (Doc. 26). The Court admonished Defendants of their duty as pro se parties to review and comply with the Court's Local Rules unless and until an attorney appeared on their behalf. (*Id.*). Plaintiff's motion was argued, and the undersigned thereafter directed Plaintiff to file supplemental briefing regarding the relief requested. (*Id.*).

At the conclusion of the hearing, Defendants requested additional time to retain counsel. (*Id.*). The undersigned noted that Defendants had already been afforded ample time and opportunities to seek out and retain counsel, noting in particular that Defendant Salazar Jr. had voiced to Plaintiff his interest in retaining counsel as early as October 2023 (*see* Doc. 5) and that Defendant Covarrubias similarly had expressed to counsel for Plaintiff his intention to obtain counsel some two-and-one half months earlier (*see* Doc. 16). Accordingly, the undersigned ordered that within 14 days, Defendants file either a notice of attorney appearance on their behalf, a notice of intent to continue to represent themselves pro se, or a notice of request demonstrating good cause for additional time within which to retain an attorney. (Doc. 26). The undersigned admonished Defendants that, if they sought additional time, the undersigned would grant an extension and expect that the Defendants "move" expeditiously on any additional time granted and "not delay any further." (*Id.* tr. 10:55:15 a.m. – 10:55:29 a.m.).

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Defendant promptly filed a renewed request for an extension of time to retain counsel. (Doc. 27), and on June 6, 2024, the undersigned granted Defendants' motion. (Doc. 29). The undersigned found Defendants had carelessly abdicated their duties under federal law and the Court's local rules and had been generously afforded more than ample time to seek out and retain counsel. (*Id.* at 2-3). However, the undersigned provided Defendants an additional 21 days to file either (1) notices of appearance of counsel on their behalf, or (2) an opposition to Plaintiff's pending motion for default judgment. (*Id.* at 3). The undersigned forewarned Defendants that the Court would not entertain any further requests for extensions of time to retain counsel and that the Court would construe their failure to timely oppose Plaintiff's motion for default judgment as a non-opposition. (*Id.*) (citing Local Rule 230(c)).

On June 27, 2024, Defendants filed a second motion for an extension of time to obtain counsel. (Doc. 31). Defendants represented they had located an attorney and had an appointment with Wade Law Group on June 26, 2024, for the law group to inquire more about their case. (*Id.*). Defendants requested "additional time for our attorney to study the case and for the hearing to be with adequate information from all parties." (*Id.*).

Thereafter, following a protracted period of time during which Defendants failed to abide by the Court's order to file either notices of attorney appearance or an opposition to Plaintiff's motion for default judgment, on August 19, 2024, the undersigned (1) entered an order denying as moot Defendants' second motion for an extension of time to obtain counsel, and (2) issued findings and recommendations to grant Plaintiff's motion for default judgment. (Doc. 32). In relevant part, the undersigned found the record established that Defendants violated the FHA and justified an award of compensatory damages against all Defendants jointly and severally in the amount of \$30,000, punitive damages against Defendant Salazar Jr. in the amount of \$12,500, and punitive damages against Defendant Salazar Sr. in the amount of \$2,500, for a total of \$45,000. (Doc. 32). In support of finding default judgment warranted, the undersigned noted, among other things, that "[a]s of the date of the order – some three months after the motion hearing and the [u]ndersigned's unequivocal admonishment that Defendants were obligated to participate in this litigation – Defendants have filed neither notices of attorney appearance or oppositions to Plaintiff's motion or

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any answer to the complaint," and instead, filed a "request for an indefinite extension of time within which to retain counsel." (*Id.* at 23). The undersigned also addressed Plaintiff's various requests for injunctive relief, recommending that the Court: (a) order all Defendants attend a training on the FHA; (b) enjoin all Defendants from violating the FHA; (c) require Defendant Covarrubias to adopt a written policy against sexual harassment for all rental properties he owns, ensure all of his agents are familiar with the requirements of the FHA, and post an "Equal Housing Opportunity" sign in any rental office he or any of his agents may use; and (d) enjoin Defendant Salazar Jr. from contacting or communicating either directly or indirectly with McGinnis. (*See id.*). The undersigned did not recommend imposition of a separate form of injunctive relief requested by Plaintiff: that Defendant Salazar Jr. "be permanently enjoined from directly or indirectly performing any property management or maintenance responsibilities at any residential property." (*Id.* at 24) (quoting (Doc. 24 at 15-16)).

Defendants did not file objections or any other response to the findings and recommendations. On October 28, 2024, the assigned district judge entered an order adopting the findings and recommendations in part, granted Plaintiff's motion for default judgment as modified, and directed the Clerk of the Court to close the case. (Docs. 35, 36). The Court exercised its "flexible" equitable powers to depart from the undersigned's recommendation as to the injunctive relief provision regarding Defendant Salazar Jr. performing property management services and found that it "will instead limit the ban against Defendant Salazar Jr. performing property management or maintenance services at residential rental properties to ten years." (Doc. 35 at 4-5).

On November 25, 2024, Defendants (through counsel) filed the instant motion to set aside the default judgments entered against them. (Doc. 37).

II. Governing Authority

Defendants' motion for relief is brought pursuant to Rule 55(c) and Rule 60(b) of the Federal Rules of Civil Procedure "on the basis of excusable neglect." (Doc. 37-1 at 1). "When a defendant seeks relief under Rule 60(b)(1) based upon 'excusable neglect,' 'a court must consider[] three factors: (1) whether [the party seeking to set aside the default] engaged in culpable conduct

that led to the default; (2) whether [it] had [no] meritorious defense; or (3) whether reopening the default judgment would prejudice the other party." *United States v. Aguilar*, 782 F.3d 1101, 1105 (9th Cir. 2015) (quoting *U.S. v. Signed Personal Check No. 730 of Yubran S. Mesle* ("*Mesle*"), 615 F.3d 1085, 1091 (9th Cir. 2010)). "This standard ... is disjunctive, such that a finding that any one of these factors is true is sufficient reason for the district court to refuse to set aside the default [or default judgment]." (*Id.*).

Courts must remain mindful that "judgment by default is a drastic step appropriate only in extreme circumstances; a case should, whenever possible, be decided on the merits." *Mesle*, 615 F.3d at 1095 (quoting *Falk v. Allen*, 739 F.2d 461, 463 (9th Cir. 1984) (per curiam)). However, in determining whether a party is entitled to relief from judgment, district courts need not explain why a particular case is extreme; instead, they need only faithfully apply the three-factor test as set forth above. *Aguilar*, 782 F.3d at 1106.

III. Discussion

A. Culpable Conduct

"[A] defendant's conduct is culpable if he has received actual or constructive notice of the filing of the action and *intentionally* failed to answer." *Mesle*, 615 F.3d at 1092 (emphasis in original) (quoting *TCI Grp. Life Ins. Plan v. Knoebber*, 244 F.3d 691, 697 (9th Cir. 2001), *overruled on other grounds as stated in Delgado v. Dempsey's Adult Care Homes, LLC*, No. 22-15176, 2023 WL 3034263, at *1 (9th Cir. Apr. 21, 2023)). "Intentional" conduct in this sense means "willful, deliberate, or...[in] bad faith," rather than neglectful. *TCI Grp.*, 244 F.3d at 697-98. A "[n]eglectful failure to answer as to which the defendant offers a credible, good faith explanation negating any intention to take advantage of the opposing party, interfere with judicial decision-making, or otherwise manipulate the legal process is not 'intentional." (*Id.* at 697).

Where, as here, the defaulting party is not sophisticated—for instance, "is not a lawyer and that ... was unrepresented at the time of the default"—a failure to answer is intentional only if the party "acted with bad faith, such as an 'intention to take advantage of the opposing party, interfere with judicial decisionmaking, or otherwise manipulate the legal process." *Mesle*, 615 F.3d at 1092 (citation omitted).

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Defendants contend that their delay in responding to the action was not culpable because it "was not egregiously long" as Defendants "were not even aware of the lawsuit ... until they received notice of the default" and Defendants' delay "in finding proper representation" does not "negatively impact the judicial proceedings[.]" (Doc. 37-1 at 5). Defendants further contend that they have acted in good faith and that they are not at fault as "they have been unsuccessful in finding sufficient representation." (*Id.*). Defendants contend that their "lack of awareness of the pending case against them" and "of the legal system" and their limited English proficiency and comprehension "all come together to form a basis for why Defendants' neglect in answering this action" constitutes excusable neglect. (*Id.*).

Plaintiff contends Defendants are culpable for their failure to respond to the complaint because Defendants have falsely asserted in their declarations that "they became aware of the lawsuit in May 2024 when they received notice of the motion for default judgment," given that the "Salazars were served the summons and complaint in November 2023 ... and Covarrubias was served in February 2024[.]" (Doc. 39 at 3). Plaintiff further argues that Defendants' "more than five-month delay – from the Court's June 6, 2024 order [extending Defendants' time to obtain counsel] to Defendants' motion [to set aside] filed on November 25, 2024 – cannot be deemed excusable neglect." (*Id.* at 4). Plaintiff also asserts "[t]he circumstances instead indicate a deliberate and willful failure on part of Defendants to timely defend themselves in this suit" as Defendants were able to follow the Court's directives following the May 22, 2024, hearing in timely filing a request for extension of time to obtain counsel. (*Id.* at 3-4).

The undersigned finds Defendants' assertion that their delay in participating in this action "was not egregiously long" to be without merit. Plaintiff is correct that Defendants' argument and sworn attestations that they purportedly were unaware of this case until May 2024 (Doc. 37-1 at 5; Docs. 37-3, 37-4, 37-5 at ¶ 5) is false. Defendant Salazar Jr. was aware of and spoke to counsel for Plaintiff about the lawsuit as early as October 2023 (*see* Doc. 5) and Defendant Covarrubias likewise acknowledged his awareness of the lawsuit as early as February 2024 (*see* Doc. 16). In early-March 2024, all Defendants were served notice that the Court had directed Plaintiff to apply for entry of defaults and to move for default judgment. (Docs. 14, 15). During a teleconference

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with Defendants on March 4, 2024, counsel for Plaintiff reasonably agreed to support Defendants' request for time within which to seek to retain counsel. (Doc. 17).

However, despite their assurances to counsel for Plaintiff on March 4, 2024, that they would respond to the complaint and seek from the Court additional time, Defendants neither retained counsel nor sought relief from the Court. Beginning with their first appearance in the action at the hearing on Plaintiff's motion for default judgment (May 22, 2024) and on two occasions thereafter, the undersigned admonished Defendants of their duty to actively participate in this action. At the motion hearing, the Court instructed Defendants regarding their duty as pro se parties to review and comply with the Court's Local Rules unless and until an attorney appeared on their behalf, to timely file either a notice of attorney appearance on their behalf, a notice of intent to proceed pro se, or a notice of request demonstrating good cause for additional time within which to retain an attorney, and that the Court expected Defendants "move" on the additional time granted and "not delay any further." (Doc. 26). Following the Court's June 6, 2024, extension of time to obtain counsel, the Court admonished Defendants that they had carelessly abdicated their duties under federal law and the Court's local rules despite the generous time afforded to retain counsel and Defendants were forewarned no further requests for extension of time would be entertained and the failure to oppose Plaintiff's motion would be construed as a non-opposition. (Doc. 29). On August 19, 2024—more than three months after the motion hearing and the undersigned's numerous admonishments to participate in this litigation—Defendants still had failed to file notices of attorney appearance or oppositions to Plaintiff's motion or any answer to the complaint. (Doc. 32). Given Defendants' conduct, the undersigned entered findings and recommendations to grant Plaintiff's motion for default judgment. (Id.). Defendants failed to file objections to the findings and recommendations or any other response to the action within the time allotted and the Court thereafter adopted the findings and recommendations in part and granted Plaintiff's motion for default judgment as modified. (Doc. 35).

Under these circumstances, Defendants' characterization of their conduct as merely excusably neglectful is baseless. First, Defendants had notice of the commencement of this lawsuit in October 2023 and February 2024, yet failed to respond to the complaint and acted intransigently

throughout their communications with counsel for Plaintiff. Even after repeated admonishments by the Court that they were obligated either to diligently seek representation by counsel or to comply with their obligations as pro se parties to actively defend the case (*see supra*), Defendants abdicated. *See Meadows v. Dominican Republic*, 817 F.2d 517, 521 (9th Cir. 1987) ("A defendant's conduct is culpable if he has received actual or constructive notice of the filing of the action and [intentionally] failed to answer," such as where he was "fully informed of the legal consequences of failing to respond"). Second, under these circumstances, Defendants' protracted delay in failing to abide by their expressed intention to seek out counsel and participate in the litigation (extending for more than a year prior to the Court's entry of default judgment, *see* Doc. 5) is consistent with an intention to interfere with judicial decisionmaking and otherwise manipulate the legal process *See Mesle*, 615 F.3d at 1092 (reiterating that conduct is culpable where there is no explanation of the default "inconsistent with a devious, deliberate, willful, or bad faith failure to respond").

Given Defendants' delay, failure to adhere to the Court's orders and the local rules, and baseless declarations that they did not have notice of the suit against them until May 2024, the undersigned concludes Defendants' conduct is culpable such that their failures to participate in this action appear willful or in bad faith. *TCI Grp.*, 244 F.3d at 697-98. Thus, this factor weighs against setting aside the default judgment.

B. Meritorious Defense

The undersigned's finding that Defendants acted culpably relieves the Court of having to consider the existence of a meritorious defense or prejudice to Plaintiff. *Brandt v. Am. Bankers Ins. Co. of Fla.*, 653 F.3d 1108, 1111 (9th Cir. 2011) (noting "the well-established proposition that a finding of culpability on the part of a defaulting defendant is sufficient to justify the district court's exercise of its discretion to deny relief from a default judgment"); *Meadows*, 817 F.2d at 522 (same). But here, Defendants' failure to identify any meritorious defense further supports the undersigned's recommendation that the default judgment against them should remain intact.

In order to have an entry of default set aside, a defendant must also present specific facts that would constitute a meritorious defense. *TCI Grp.*, 244 F.3d at 700. The burden on a defendant is not extraordinarily heavy. (*Id.*). Indeed, a defense is considered meritorious if "there is some

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possibility that the outcome of the suit after a full trial will be contrary to the result achieved by the default." *Haw. v. Carpenters' Tr. Funds v. Stone*, 794 F.2d 508, 513 (9th Cir. 1986) ("*Stone*"); *see Audio Toys, Inc. v. Smart AV Pty Ltd.*, No. CV 06-6298-SBA, 2007 WL 1655793, at *3 (N.D. Cal. June 7, 2007) (movant "need only assert a factual or legal basis that is sufficient to raise a particular defense; the question of whether a particular factual allegation is true is resolved at a later stage.") (citing *TCI Grp.*, 244 F.3d at 700).

Defendants contend that applicable affirmative defenses to Plaintiff's FHA claims include "unintentional or misunderstood behavior or false accusations." (Doc. 37-1 at 5). Defendants argue that the facts show that Salazar Jr. "expressed mere advances of romantic interest and nothing more" and that he "halted said advances upon" learning the feelings "were not reciprocated." (*Id.*). Defendants contend that how McGinnis "perceived these actions is not enough for a sexual harassment claim to be ruled on so hastily." (*Id.* at 5-6).

Plaintiff contends Defendants have failed to show they have a meritorious defense. (Doc. 39 at 5). Plaintiff argues Defendants do not assert any facts that dispute the accuracy of the text messages filed as an exhibit to its motion for default (*see* Doc. 24-1), which "on their face establish sexual harassment in violation of the Fair Housing Act[.]") (*Id.*).

Here, despite their bare assertion that the affirmative defenses of "unintentional or misunderstood behavior or false accusations" are applicable to them, Defendants have failed to present any facts challenging the veracity of Plaintiff's claims or otherwise constitute a meritorious defense. Specifically, although each Defendant proffered a sworn declaration in support of their motion to set aside default judgment, in none of those declarations did any Defendant attest that their conduct was unintentional, or misunderstood, or that McGinnis falsely accused them. *See* (Doc. 37-3, 37-4, 37-5). Nor in all events does their bare argument unsupported by any factual allegation that Defendant Salazar Jr. "halted said advances" upon realizing that the advances were not reciprocated (Doc. 37-1 at 6) constitute a defense. Though the burden on Defendants is not extraordinarily heavy, the Court finds Defendants have failed to show a "factual or legal basis" sufficient to raise a meritorious defense such that this factor weighs against setting aside the default judgment. *See Bizar v. Dee*, 618 Fed. Appx. 913, 916 (9th Cir. 2015) (finding defendants'

"unsubstantiated general denial did not constitute a meritorious defense" and that they waived their opportunity to present specific facts that would constitute a defense by failing to assert such facts in their briefing to the court) (citations omitted); *Audio Toys, Inc.*, 2007 WL 1655793, at *3.

In short, because Defendants failed to identify any potentially viable defenses, "nothing but pointless delay can result from reopening the judgment." *TCI Grp.*, 244 F.3d at 697.

C. Prejudice

"To be prejudicial, the setting aside of an entry of default must result in greater harm than simply delaying the resolution of the case." *TCI Grp.*, 244 F.3d at 701 (quoting *Falk*, 739 F.2d at 463); *Thompson v. Am. Home Assur. Co.*, 95 F.3d 429, 433-34 (6th Cir. 1996). "Merely being forced to litigate on the merits cannot be considered prejudicial" for purposes of setting aside the default. *TCI Grp.*, 244 F.3d at 701. Rather, the standard is "whether [a plaintiff's] ability to pursue his claim will be hindered." *Falk*, 739 F.2d at 463; *see Thompson*, 95 F.3d at 433-34 (to be considered prejudicial, "the delay must result in tangible harm such as loss of evidence, increased difficulties of discovery, or greater opportunity for fraud or collusion").

Defendants contend that Plaintiff will not suffer prejudice if their motion to set aside is granted and "even if there is prejudice, it is far outweighed by the prejudice Defendants[] will suffer if default is not set aside" as Defendants "will almost certainly be bankrupt for claims that are not as factually true" as Plaintiff alleges. (Doc. 37-1 at 6). Defendants contend that if the default is set aside, McGinnis "merely carries on without the handsome judgment that a default in this action would grant her. (*Id.*).

Plaintiff argues it will be prejudiced if the default judgment is set aside because it "will afford Defendants the opportunity to move and hide assets to evade enforcement of the judgment[.]" (Doc. 39 at 5-6) (citing *Franchise Holding II, LLC. v. Huntington Restaurants Grp., Inc.*, 375 F.3d 922, 926-27 (9th Cir. 2004)). Plaintiff contends "[t]he Salazars have international connections and travel frequently to Mexico" and Plaintiff therefore has legitimate concerns "about whether Defendants will cooperate with the judgment given their behavior to date." (*Id.* at 5). Plaintiff further contends that enforcement of the injunctive relief protects other women from being

subjected to sexual harassment in their homes, "will bring closure to Ms. McGinnis, and will protect others from harm." (*Id.* at 6).

Here, the record is inadequate to support Plaintiff's assertion that setting aside default judgment would result in prejudice by affording Defendants the opportunity to move and hide assets to evade the enforcement of judgment. The undersigned acknowledges that if the default judgment were set aside and the Court were to reopen this case, Plaintiff would undoubtedly be inconvenienced given it relies on the enforcement of the injunctive relief to "bring closure to Ms. McGinnis" and otherwise would be delayed in the resolution of its case. However, the passage of time and the challenges inherent in evading discovery and enforcing a judgment standing alone ordinarily do constitute cognizable prejudice. *See Francois & Co., LLC v. Nadeau*, 334 F.R.D. 588, 599 (C.D. Cal. Apr. 7, 2020). Thus, the undersigned finds this factor neutral to setting aside the default judgment.

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Having found that two of the three *Mesle* factors (culpable conduct and lack of meritorious defense) weigh in favor of maintaining the default judgment, the undersigned will recommend that Defendants' motion be denied. *See Brandt*, 653 F.3d at 1111; *Aguilar*, 782 F.3d at 1105; *Mesle*, 615 F.3d at 1091.

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IV. Conclusion and Recommendation

For the reasons set forth above, the undersigned RECOMMENDS that Defendant's motion to set aside default judgment (Doc. 37) be DENIED.

These Findings and Recommendations will be submitted to the United States District Judge assigned to this case, pursuant to the provisions of 28 U.S.C. § 636(b)(l). Within 14 days after being served with a copy of these Findings and Recommendations, a party may file written objections with the Court. Local Rule 304(b). The document should be captioned, "Objections to Magistrate Judge's Findings and Recommendations." The Court will not consider exhibits attached to the Objections, but a party may refer to exhibits in the record by CM/ECF document and page number. A party's failure to file any objections within the specified time may result in the waiver of certain rights on appeal. Wilkerson v. Wheeler, 772 F.3d 834, 839 (9th Cir. 2014).

IT IS SO ORDERED.

Dated: **April 23, 2025**

UNITED STATES MAGISTRATE JUDGE